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 ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	DODE-00	EUR-01	HA-09	H-01
	INRE-00	INR-01	L-03	ADS-00	NSAE-00	NSCE-00	OMB-01
	PA-01	PM-02	PRS-01	P-01	SNP-00	SP-00	SS-00
	TRSE-00	T-01	USIE-00	RPE-00	/024W		
				-----	80760C	011129Z	/38

O 011129Z DEC 92
 FM AMEMBASSY KIGALI
 TO SECSTATE WASHDC IMMEDIATE 2387
 INFO AMEMBASSY DAR ES SALAAM IMMEDIATE
 AMEMBASSY ADDIS ABABA PRIORITY
 AMEMBASSY BONN PRIORITY
 AMEMBASSY BRUSSELS PRIORITY
 AMEMBASSY BUJUMBURA PRIORITY
 AMEMBASSY KAMPALA PRIORITY
 AMEMBASSY PARIS PRIORITY

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E.O. 12356: DECL: OADR
 TAGS: PREL, RW
 SUBJECT: ARUSHA TO CONTINUE BUT MAJOR ISSUES
 UNRESOLVED

REF: KIGALI 4921

1. C - ENTIRE TEXT.

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 2. ACCORDING TO PRELIMINARY READOUT FROM THE
 PRESIDENCY, THE ARUSHA TALKS ARE TO CONTINUE ON THE
 BASIS OF THE PROPOSAL MADE BY THE CLERGY AND ACCEPTED
 BY THE GOVERNMENT NOVEMBER 28 IN THE ABSENCE OF THE
 MRND MINISTERS. THERE IS ONE MAJOR QUALIFICATION:
 HABYARIMANA INSISTS THAT THE PRINCIPLE BE MAINTAINED
 THAT NO POLITICAL PARTY (READ MRND) BE PERMANENTLY
 MARGINALIZED. THIS PRINCIPLE WAS APPARENTLY AGREED
 TO BY PRESIDENT MWINYI DURING THE HABYARIMANA-MWINYI
 MEETING IN DAR ES SALAAM NOVEMBER 30. ACCORDING TO
 CABINET DIRECTOR RUHIGIRA, THE INSTRUCTIONS THAT WILL

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BE SENT TO THE DELEGATION WILL CONTAIN THIS PRINCIPLE AND SUGGEST ITS IMPLEMENTATION THROUGH A FURTHER DISCUSSION OF THE ARTICLE 21 PROVISION FOR A TWO-THIRDS VOTE.

3. MRND MINISTERS ARE HARDENING THEIR POSITIONS. MANY ARE PREPARED TO STAY OUT OF THE GOVERNMENT RATHER THAN TO ACCEPT A POSITION WHICH THEY PERCEIVE TO BE ONE OF PERMANENT MINORITY. MOREOVER, THEY ARE NOW SAID TO BE UNWILLING TO ENTER THE GOVERNMENT WITHOUT HAVING THE CDR ALSO PRESENT. MDR PRESIDENT TWAGIRAMUNGU TOLD ME THIS MORNING THAT THE OTHER PARTIES COULD NEVER ACCEPT THE CDR IN THE GOVERNMENT UNLESS THE RPF WERE TO ACCEPT IT. PL LEADER MUGENZI IS EVEN MORE INTRANSIGENT. BOTH PARTY LEADERS ARE VERY SMUG ABOUT THE WAY THEY OUTMANEUVERED THE MRND MINISTERS IN THE NOVEMBER 28 CABINET MEETING. NEITHER SEEKS TO COMPREHEND THE DEGREE OF ANIMOSITY CREATED AMONG THE MRND BY THE CUTE MANEUVER OF PASSING A FUNDAMENTAL POLICY MOTION WHILE THE MRND

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MINISTERS WERE NOT PRESENT.

4. COMMENT: APPARENTLY, MWINYI PUT SOME PRESSURE ON HABYARIMANA TO MOVE FORWARD IN THE NEGOTIATIONS ON THE BASIS OF THE CLERGY PROPOSAL. THE PRINCIPLE THAT WAS SALVAGED, THE NONMARGINALIZATION OF THE MRND, IS NOT ACCEPTED BY THE OPPOSITION PARTIES. AND THE PROPOSITION TO REOPEN ARTICLE 21, HOWEVER DISGUISED IT MAY SEEM IN THE FINAL GOR PROPOSAL, COULD WELL CAUSE MAJOR DIFFICULTY BOTH FOR THE INTERNAL PARTIES AND WITH THE RPF. I AM MEETING AGAIN THIS AFTERNOON WITH THE PAPAL NUNCIO AND THE WESTERN AMBASSADORS, IN A CONTINUING CLIMATE OF INSECURITY, INTENSIFIED BY THE KILLING OF A CANADIAN PRIEST BY PERSONS IN UNIFORM, AND RENEWED THREATS TO THE LIVES OF MUGENZI AND TWAGIRAMUNGU. END COMMENT. FLATEN

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